

## A Vision for One Batavia

# Second Community Forum OVERVIEW June 30, 2009

## Tonight's Objective

- Summarize Study Committee's findings to date
- Provide a structured forum to:
  - Ask questions about the concept
  - Make suggestions to put into the final plan
- Add additional information based on June 18 feedback

### About the Committee and this Report

- Town Board and City Council submitted a grant request to look at options for cost saving, up to and including potential merger
- City and Town rec'd SMSI grant
- Committee members were selected to represent cross-section of community, city and town interests
- Committee was asked to develop high level consolidation concept plan for consideration by the electorate

#### **About the Process**

- Committee is developing a written plan to present to Town Board and City Council in July
- Committee made all the backup documentation available on June 2
- Based on feedback from the forums,
   Committee will develop draft plan to give to
   Town Board and City Council

### Next Steps

- July 2009 Committee gives concept plan to Town Board and City Council
- August/September 2009 Town Board and City Council discuss concept plan.
- November 2009 if Town Board and City Council approve, would go to voters. Separate Town and City votes. Requires majority in each to proceed.
- 2010 Joint Charter Commission develops charter.
   City and Town continue status quo.
- November 2010 Voters vote whether or not to approve new charter – Dual referendum.

## Topics To Be Discussed

- Concept of 3 Tier Government
- Services what and by whom
- Financial Impact costs and taxes
- Governance size and type of representation
- Form a single government town or city?

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## Four Fundamental Questions Addressed

- 1. Do we have options?
- 2. Why change what we have?
- 3. What would the change mean for me?
- 4. What would the change mean for our community's future?

### Do we have options?

- Yes, there are two options
  - Continue as separate governments
  - Consolidate the two governments

## Why change?

- A consolidated government will reduce costs
  - Costs will be reduced through efficiencies
  - New state revenues or cost shifts will reduce demand on local property taxes
- Delivery of services will be enhanced
- Important positive spillover effects from pursuing government consolidation

## What would the change mean?

- Current City and Town property tax burdens would stay the same
- No shift of City debt or other costs to Town
- \$943,000 additional funds (from savings and revenues) would be available
- Single elected government instead of two

## What would the change mean for the future?

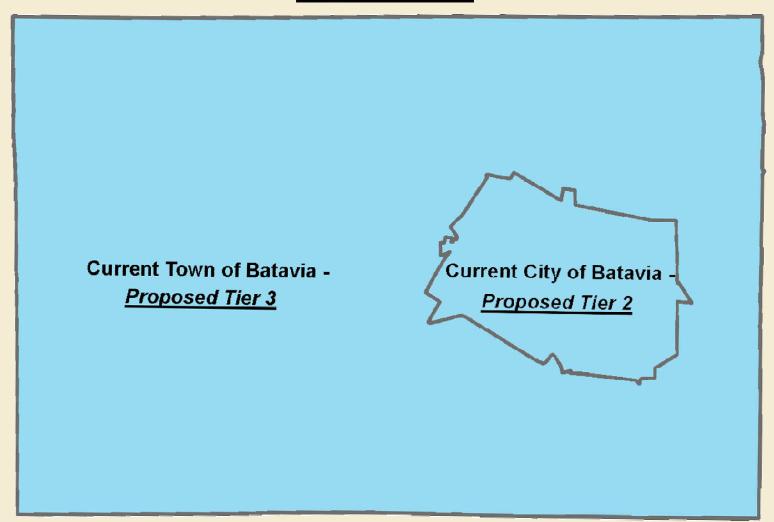
- Sends powerful message within the community and beyond
  - The community is progressive and willing to pursue a more efficient consolidated government
  - Economic development tool attractive to potential investors
  - Long term benefits from making infrastructure and service function investments as an integrated system

### Tiered Service Zone Concept

- 3 cities in New York use a zone concept
- Service zones allow taxes to fairly represent levels of service provided
- Tier 1 common services shared across the existing City and Town
- Tier 2 higher intensity services current City
- Tier 3 lower intensity services current
   Town

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#### Entire Area - <u>Proposed Tier 1</u>



#### Services in Tier 1

- Single elected body for the area
- Central administrative functions
  - Professional Management
  - Central Finance, Accounting, Purchasing, Legal
- Central planning and zoning functions
- Central DPW functions roads, streetlights, snowplowing, parks maintenance, water and sewer operations and maintenance, etc.

#### Services in Tier 2

- Current city police maintained
- Current city fire department maintained
- Current city refuse collection maintained
- Current special activities and tier specific water and sewer services capital improvements
- City specific zoning and ordinances retained

#### Services in Tier 3

- Current county sheriff patrol coverage maintained
- Current volunteer fire departments maintained
- Current private refuse collection maintained
- Current special activities and water and sewer district specific capital improvements
- Town specific zoning and ordinances retained

## Financial Impact of Tiers

- Existing Debt kept separate in each tier. No comingling of existing debt
- Existing Fund Balances kept separate in each tier. No comingling of fund balances
- Costs for services unique to each tier paid for by taxpayers only in those tiers
- Tier 1 costs would be shared by all taxpayers

## **Annual Cost Saving Projection**

- Net efficiencies and cost reductions from consolidating = \$245,000 per year at start-up, likely more in future years
- Net additional revenues, primarily State consolidation incentive funding = \$820,000 per year, ongoing
- After adjusting to balance revenues between tiers, net savings = \$943,000 per year, likely increasing in future years

### **Property Tax Bill Projection**

- The <u>SUM</u> of the Tier 1 and the Tier 2 or Tier 3 property taxes would be the same as or lower than current City or Town tax bills.
- This also takes into account that current property taxes for Town operations are \$0, and county tax bills are lower by \$250,000 in total
- <u>IF</u> the \$943,000 in consolidation savings were used to reduce property taxes, this would reduce taxes \$1.10/\$1,000 assessed value across all tiers per year

### **Governance Options**

- If Town would become a first class town
  - 4 or 6 person council plus a Supervisor
  - Could be wards or town-wide elections, but not both
  - Could have a Town Manager in addition to Supervisor
- If City multiple options for size, type of council
- Boards and commissions would be merged

### Representation Options if a City

- Council Manager Form
  - 14 cities in NY. Council + Mayor sizes: 5-11
- Mayor Council Form
  - Strong or weak mayor form
  - 45 cities in NY. Council + Mayor sizes: 5-12
- Commissioner Form
  - 3 cities in NY. Outdated and little used form

## Additional Information based on June 18 Questions/Comments (1)

- QUESTION How to protect unique interests of each Tier?
- ANSWER -
  - Certain protections written into Charter. Example
     super-majority required to change pre-existing
    - conditions
  - Special codes and ordinances. Example firearms
  - Have elected body represent wards

## Additional Information based on June 18 Questions/Comments (2)

- Question Would it be a City or a Town?
- Answer The Committee reviewed extensive materials comparing the advantages and disadvantages of both forms. The weight of the evidence favors it becoming a City.
  - City Charter much more flexible than Town law
  - Significant revenue advantages for a City, including option for sales tax pre-emption after 2018

## Additional Information based on June 18 Questions/Comments (3)

- QUESTION Can you describe the elected body?
- ANSWER Based on other tier cities, a good model for Batavia to consider would be 6 members elected by wards and a Mayor elected at large

## Additional Information based on June 18 Questions/Comments (4)

- QUESTION my taxes in the Town are already
   0, how can you get better than that?
- ANSWER Town real estate taxes are currently \$0, and the Town pays \$250,000 to offset County Real estate taxes. However, living in the town is not free. See example on next page -

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## Additional Information based on June 18 Questions/Comments (5)

#### BASE TAXES ON A \$90,000 HOME

	<u>Town</u>	<u>City</u>
County	\$ 879.76	\$ 879.76
Less Town Cont.	\$ (72.53)	
City or Town	\$ 0	\$ 916.84
Refuse Cost	\$ 220.00	\$ Inc. above
Fire District	\$ 98.31	\$ Inc. above
TOTAL	\$ 1,125.54	\$ 1,796.60

#### Forum Information

- Feedback/Comment Form available tonight, on-line or upon request (City Hall or Town Hall)
- On-line comments can be made on web site
- Check for web site updates at: <u>www.cgr.org/bataviaconsolidationplan/</u>

#### THANK YOU FOR YOUR PARTICIPATION